



## **CDM Project Issues and Analysis**



#### **Carbon Finance Project Development Workshop**

Ulaanbaatar, Mongolia June 23-24, 2008

## **Project Cycle**







## "Baseline" Methodology

- Approved procedure to determine emission reductions from a project activity over time including:
  - determination of emissions in the relevant reference scenario (baseline) and in the project scenario
  - procedures to collect and use data to calculate emission reductions: <u>monitoring</u>
  - demonstration that the project reduces emissions compared to baseline: <u>additionality</u>
- Approval of methodologies by CDM Executive Board



## Concept of "Additionality"

- The most complex feature of CDM
- <u>Additionality</u> is demonstrated if GHG emissions are reduced below those that would occur in the absence of the CDM project
- Additionality assessment is part of <u>CDM Methodology</u> utilizing typically <u>Additionality Tool</u>
  - More simple assessment is available for small scale projects

## **Additionality Tool**







## **Baseline/Additionality**

## Baseline

Certified emission reductions

**Project emissions** 

### Main Issues

-Baselines are counterfactual/ hypothetical

-Determining "additionality" based on subjective assessment

## time

The difference between the actual project emissions and the emission baseline constitute the volume of CERs

If project = baseline  $\rightarrow$  no CERs



### Higher annual cash flow and Internal Rates of Return

- Up to 3.0% incremental IRR for renewables / energy efficiency
- >\$3-8 per MWh for renewables, energy efficiency
- >20% incremental IRR for CH<sub>4</sub> (i.e. landfill gas)
- Much higher IRRs for N<sub>2</sub>O and HFC projects

### High quality cash flow and contract value

- OECD buyers (investment-grade payers)
- \$ or € denominated
- Long-term contract with no price fluctuation guarantees flow
- Payments abroad eliminate currency conversion and transfer risks

ER revenues + Financial engineering allow access to capital market and boost project bankability (borrowing against ER streams)

### **Financial Issues**



- Payments are typically made against delivered ERs to the Project Sponsor over the Crediting Period
- Crediting period can be 10 years or renewable 3\*7 years
- Example:
  - ERs are generated in 2008
  - ERs are verified in early 2009
  - Payment is made on VER contracts based on positive verification report
  - Payment is made on CER contracts based on positive certification and issuance of CERs by CDM Executive Board

## **Financial Issues**



- Upfront payments possible
- Maximum of 25% of value of ERPA (Emission Reduction Purchase Agreement)
- Not exceeding investment cost
- (Bank) Guarantee required



## **Financial Issues – Pricing CERs**

- Adding/subtracting adjustments for different risk components and risk allocation in ERPAs
  - Project risk
  - Kyoto regulatory risk
  - Purchase beyond 2012
  - Other ERPA Terms and other project factors
- Sometimes additional price /discounts
  - Additional community and/or environmental benefits
  - Market premium/discount for technology and region/country
- Price adjustments
  - Upfront payment
  - Costs and expenses

### Legal Issues



- Compliance with CDM Rules
- Creating and owning VERs/CERs Issuance and Registry
- Negotiating ERPA







reductions (in tonnes of CO2e]

#### Legal Issues – Issuance and Registry



#### Forwarding to national registries



## **Legal Issues - Contracting**



- Purpose of ERPA
  - Record agreement
  - Identify responsibilities
  - Establish rights
  - Manage risk

## **ERPA – Main Features**



- Two parts
  - <u>General conditions</u> standard terms, conditions, rights/ obligations
  - <u>Negotiated agreement</u> purchase amount, price, payment terms, preconditions, risks and warranties
- Sale and Purchase agreement
  - Object ERs
  - Amount, Price and Payment
- Who does what
  - Validation
  - Registration
  - Verification
  - Certification
- Risk allocated to the party best able to bear it
  - Project risk (to be borne by Project Entity)
  - KP regulatory /baseline risk (to be borne by Trustee)
  - Market risk (shared)

## **ERPA – Key Provisions**



- Definitions
- Payment upon delivery
- Monitoring and Verification
- Project Development and Operation
- Events of Defaults
- Remedies
- Termination events

## **ERPA – Risk Allocation**



<i>Methodology risk</i> - change in methodology (e.g. baseline and monitoring methodology) from ERPA signing reduces ERs generated	Buyer	Seller
<i>Registration risk</i> - e.g., project not registered due to additionality/methodology	Buyer	Seller
<i>Request for review risk</i> - EB reviews DOE's verification which could delay, reduce or eliminate CER issuance	Buyer	Seller

## **ERPA** – Obligations



<i>Verification</i> - contracting for DOE to undertake verification	Buyer (Trustee)	To be negotiated
<i>Focal Point</i> - who communicates with EB (principally relates to issuance)	Buyer	Buyer or Joint Buyer/Seller
<i>Share of proceeds</i> - who pays the shar e of proceeds	Buyer	Seller
Payment by Buyer	60 days after receipt of Transfer Form that follows Verification	60 days after CER delivery

## **ERPA – Default Issues**



- Transfer Failure
- Dissolution/liquidation/bankruptcy
- Material delay in construction
- Material breach of terms of ERPA
- Repeated failures to comply with CDM rules
- Failure to meet the requirements of the Monitoring Plan

#### **ERPA – Remedies**



Buyer Remedies	VERs	CERs
Intentional breach	Cost recovery + damages	Costs + liquidated damages in the amount of: ERs x (spot price – unit price)
Not an intentional breach	<ul> <li>(i) Allow delivery in subsequent years,</li> <li>(ii) reduce annual amounts + increase option, or</li> <li>(iii) terminate after 3 years</li> </ul>	Same as for VER
Seller remedies – Project Entity		
	<ul><li>(i) Recover outstanding</li><li>payments + interest, and/or</li><li>(ii) terminate ERPA</li></ul>	Same as for VER

## **ERPA – Other Issues**



- Costs
  - Deduction of project preparation / KP related costs from annual payment (capped) by Trustee/ Developer in the Annual Payments
- Taxes
  - Deduction of Host country taxes by Trustee/ Developer
- Disputes
  - Governing law English Law
  - Arbitration UNCITRAL





## **Abanico Hydroelectric Project in Ecuador**





## **Project Features**



- •30 MW Run-of-river mini hydroelectric plant in Ecuador
- Project developed in two phases:
  - Phase I:

  - Installed capacity: 14.9 MW
    Annual average generation: 111 GWh
  - Investment cost: US\$ 21 million
  - Commissioning & Start up date: Jan-2006
  - Phase II:
  - Additional capacity: 14.9 MW
  - Increment in annual average generation: 111 GWh
  - Investment cost: US\$ 12.5 million
  - Commissioning & Start up date: Jan-2008
- Financially viable (~16% IRR; US\$ 1.1 million / MW)

## **Barriers**



- High Country Risk (CCC+ sovereign rating by S&P) in the Latin America Region
- The lowest Foreign Direct Investments in South America (US\$ 4.8b in 1998-2002)
- Among the highest local interest rates worldwide (14-15% in \$ terms)
- Negative business environment for the energy sector
- Result: no private hydroelectric plants

## **Carbon Mitigation**



- Baseline Methodology: "Consolidated baseline methodology for grid-connected electricity generation from renewable sources ACM 0002";
- Additionality / Eligibility for CF: "Tool of the demonstration and assessment of additionality". Analysis based on country risk and sectoral barriers, demonstrating that such project is not "business as usual" and that CF alleviates existing hurdles;
- Emission Factor: Calculated according to CDM methodology = 0.668 tCO2e / MWh of electricity sold to the grid (displacement of fossil fuels);
- Emission Reductions: 806,000 tCO2e up to 2012 (i.e. US\$ 4.03 million).



\*Typically CER payments are made directly to the Project Sponsor

# Impact of Carbon Revenue







## **Impact of Carbon Revenue**

- Slightly increase in cashflow IRR
  - From 15.61% to 16.33% (0.72% increase in IRR)
- Financial engineering
  - ERPA cash flow helped project to comply with lender's covenant of project's minimum off take agreements to secure debt service
  - Payments for the CERs to the lender eliminate convertibility and transfer risks (1% reduction in loan's interest rate due to ERPA)
- Result: Value added CER revenues + Financial engineering allowed project bankability and financial closure
- Construction began immediately after financial closure