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This document aims to provide a comprehensive and easy-to-understand description of the Joint Crediting Mechanism (JCM). It should be noted that this document does not replicate in the exact manner all the texts agreed upon in the international negotiations. Also, there are issues yet to be settled in the international negotiations regarding detailed interpretations and processes. As for the details and exact expressions in the agreed texts, please refer to the respective documents available on the website of the JCM <a href="https://www.jcm.go.jp">https://www.jcm.go.jp</a>.

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## **Abbreviations and Acronyms**

GHG	Greenhouse gas
JC	Joint Committee
JCM	Joint Crediting Mechanism
MoC	Modalities of Communication
PCP	Project Cycle Procedure
PDD	Project design document
PPs	Project participants
TPE	Third party entity
UNFCCC	United Nations Framework Convention on Climate Change
VV	Validation and Verification

## **Reference documents**

Ac	tivity	Reference Rules/Guideline Document	Form
General		<ul> <li>Low Carbon Growth Partnership between the Japanese side and the Cambodian side</li> <li>JCM Rules of Implementation</li> <li>JCM Glossary of Terms</li> </ul>	
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	Monitoring	JCM Project Cycle Procedure	<ul><li>Monitoring Plan Sheet</li><li>Monitoring Structure Sheet</li><li>Monitoring Report Sheet</li></ul>
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	Registration	JCM Project Cycle Procedure	<ul> <li>JCM Project Registration Request Form</li> <li>JCM Post-Registration Changes Request Form</li> <li>JCM Registration Request Withdrawal Form</li> <li>JCM Project Withdrawal Request Form</li> </ul>
	Credit Issuance	JCM Project Cycle Procedure	JCM Credits Issuance Request Form     JCM Issuance Request Withdrawal Form

## 1. The Joint Crediting Mechanism (JCM)

### 1-1. Bilateral document

- ◆ Japanese government and Mongolian government signed on the Low Carbon Development Partnership between the Japanese side and the Mongolian side on January 8th, 2013.
- ♦ In order to promote investment and deployment of low carbon technologies, products, systems, services, and infrastructure to achieve low carbon development in Mongolia, establish a Joint Crediting Mechanism (JCM). [Doc, para 3]
- ♦ Verified reductions or removals from the mitigation projects under the JCM can be used as a part their own internationally pledged greenhouse gases mitigation efforts. [Doc., para 5]
- ♦ Both sides ensure the robust methodologies, transparency and the environmental integrity of the JCM and maintain the JCM simple and practical, to promote concrete actions for global greenhouse gases emissions reductions or removals.

  [Doc., para 6]
- ♦ Both sides work in close cooperation to facilitate financial, technological and capacity building support necessary for the implementation of the JCM. [Doc., para 8]
- ◆ The JCM starts its operation as the non-tradable credit type mechanism. [Doc., para 9]
- ♦ This partnership covers the period until a possible coming into effect of a new international framework under the Convention. Both sides consider possible extension of this partnership and reach a conclusion before its termination, taking into account, *inter alia*, the progress made in the United Nations negotiations on climate change. [Doc., para 11, Rol ver.1, para 42]

GHG are those gases of carbon dioxide ( $CO_2$ ), methane ( $CH_4$ ), nitrous oxide ( $N_2O$ ), hydrofluorocarbons (HFCs), perfluorocarbons (PFCs), sulphur hexafluoride ( $SF_6$ ) and nitrogen trifluoride ( $NF_3$ ). [Rol ver.1, para 2]

Japan's Intended Nationally Determined Contributions (INDC) towards post-2020 GHG emission reductions is at the level of a reduction of 26.0% by fiscal year (FY) 2030 compared to FY 2013 (25.4% reduction compared to FY 2005) (approximately 1.042 billion t-CO<sub>2</sub>eq. as 2030 emissions), ensuring consistency with its energy mix, set as a feasible reduction target by bottom-up calculation with concrete policies, measures and individual technologies taking into adequate consideration, inter alia, technological and cost constraints, and set based on the amount of domestic emission reductions and removals assumed to be obtained.

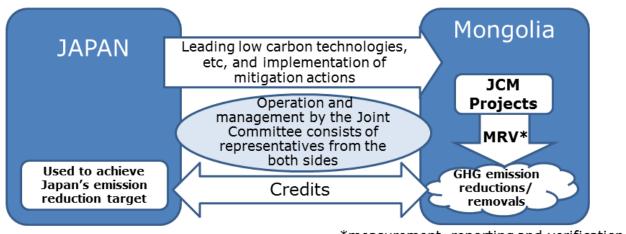
- The JCM is not included as a basis of the bottom-up calculation of Japan's emission reduction target, but the amount of emission reductions and removals acquired by Japan under the JCM will be appropriately counted as Japan's reduction.
- Apart from contributions achieved through private-sector based projects, accumulated emission reductions or removals by FY 2030 through governmental JCM programs to be undertaken within the government's annual budget are estimated to be ranging from 50 to 100 million t-CO<sub>2</sub>. [GoJ Jul 2015]

## 1-2. Concept of the JCM

The JCM has the following purposes [Rol ver.1, para 1]:

- To facilitate diffusion of leading low carbon technologies, products, systems, services, and infrastructure as well as implementation of mitigation actions, and contributing to sustainable development of developing countries;
- To appropriately evaluate contributions to GHG emission reductions or removals from developed countries in a quantitative manner, through mitigation actions implemented in developing countries and use those emission reductions or removals to achieve emission reduction targets of the countries involved;
- To contribute to the ultimate objective of the UNFCCC by facilitating global actions for emission reductions or removals.
- The JCM starts its operation as the non-tradable credit type mechanism. Both sides continue consultation for the transition to the tradable credit type mechanism and reach a conclusion of such consultation at the earliest possible timing, taking account of implementation of the JCM [Rol ver.1, para 4]
- Both sides aim for concrete contributions to assisting adaptation efforts of Mongolia through the JCM after the JCM is converted to the tradable credit type mechanism. [Doc., para 10]
- Each side checks the status of the issuance and use of credits and makes sure that no double counting is discovered. [Rol ver.1, para 40]
- Each side takes necessary measures to ensure transparency in the implementation of the JCM. [Rol ver.1, para 15]

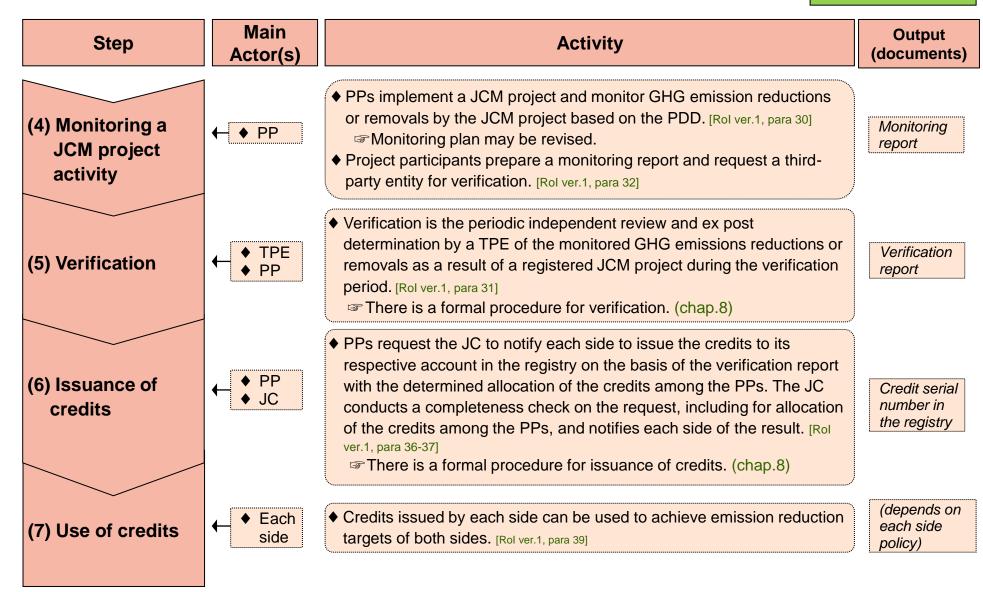
Figure: the JCM scheme between Mongolia and Japan



\*measurement, reporting and verification

## 2. JCM project cycle

#### Step and expected Main **Output Activity** duration Actor(s) (documents) Each side or project participants (PPs) prepares a draft methodology and submits it to the Joint Committee (JC). The submitted draft 1. Proposed methodology methodology, after its completeness being checked, goes through public (0) Development of 2. Proposed inputs process. The JC determines either to approve or reject the draft. JC Methodology [Rol ver.1, para 20-21, PCP ver.3 para 6] methodologies Spreadsheet There is a formal procedure for submission of a proposed methodology (chap.4) PPs make a project design document (PDD) for a JCM project activity (chap.5). The draft PDD consists of a completed "JCM Project Design 1. PDD and (1) Making the Document Form" and monitoring plan [PCP ver.3 para 29]. Monitoring Spreadsheet The PDD presents information on the essential technical and project design 2. MoC organizational aspects of the project activity and is a key input into document the validation, registration, and verification of the project. (PDD) The PDD contains information on the project activity and the approved methodology applied to the project activity. Validation is the process of independent evaluation of a proposed JCM project by a third-party entity (TPE) against the validation guidelines as TPE Validation report (2) Validation developed by the JC on the basis of the PDD. [Rol ver.1, para 24] PP There is a formal procedure for validation. (chap.6) Registration is the formal acceptance by the JC of a validated project as a JCM project. [Rol ver.1, para 27] ♦ JC Project There is a formal procedure for request for registration. (chap.6) (3) Registration reference ♦ If there are changes from the project activity as described in the number registered PDD, PPs can notify and request approval of such changes. (chap.7)



#### BOX: JCM project cycle procedure (PCP) version 03.0 [PCP ver.3]

This procedure describes the administrative steps to follow for PPs, TPE, other stakeholders, the JC, the secretariat and both sides for approval of a methodology, registration of a JCM project, issuance of credits and related actions.

## 3. JCM – related body

## 3-1. Japanese government and Mongolian government

- ♦Both sides [Doc., para 2-11]:
  - Hold close policy consultations at various levels for cooperation toward low carbon development under the UN, at the regional and bilateral frameworks.
  - Establish the JC to operate the JCM.
  - Work in close cooperation to facilitate financial, technological and capacity building support necessary for the implementation of the JCM.
  - Continue consultation for the transition to the tradable credit type mechanism and reach a conclusion of such consultation at the earliest possible timing, taking account of implementation of the JCM.
  - Aim for concrete contributions to assisting adaptation efforts of developing countries through the JCM after the JCM is converted to the tradable credit type mechanism.
  - In conjunction with meetings of the JC, conduct policy consultations about the relevant policy measures of the JCM. [Rol ver.1, para 11]

- **♦Each side** [Rol ver.1, para 13-17, 33, 39]
  - Based on the rules and guidelines as developed by the JC and/or in accordance with relevant domestic laws and regulations in respective countries for the implementation of the JCM:
    - a) Prepares draft methodologies and submits them to the JC;
    - b) Establishes and maintains a registry in line with the common specifications for registries, as developed by the JC;
    - c) On the basis of notification for issuance of credit by the JC (including for allocation of credits among participants), issues the notified amount of credits to its registry.
  - Promptly informs the JC on the issuance of credits under the JCM.
  - Takes necessary measures to ensure transparency in the implementation of the JCM.
  - The Japanese side informs the Mongolian side of incentive schemes for projects under the JCM immediately after such schemes start.
  - Designates members of the JC from the respective sides and notifies the other side of this designation in writing. [RoP ver.2, para 5]
  - Neither side uses any mitigation projects registered under the JCM for the purpose of any other international climate mitigation mechanisms to avoid double counting. Each side checks the status of the issuance and use of credits and makes sure that no double counting is discovered. [Doc., para 7, Rol ver.1 para 40]

### BOX: Support by Japanese government (FY2015) [GoJ Jul 2015] [https://www.jbic.go.jp/ja/efforts/jcm]

# Finance support Finance support ADB trust fund (JF JCM) Collaborative Financing Programme (JICA and other governmental affiliated financial institute) Capacity building ADB trust fund (JF JCM) JCM Demonstration Projects JCM Special Financing Scheme (JSF) Feasibility study

## 3-2. JCM Joint Committee (JC)

[Doc., para 4, Rol ver.1, para 5-12, 21-23]

- ◆ The JC consists of representatives from both Japanese government and Mongolian government.
- ♦ The JC:
  - Develops or modify rules of procedures of the JC, rules and guidelines regarding the JCM, methodologies to quantify the amount of GHG emission reductions or removals, requirements for designation of TPEs, and other matters relating to the implementation and administration of the JCM as necessary.
  - Modifies the "Rules of Implementation for the Joint Crediting Mechanism" and the "Joint Crediting Mechanism Rules of Procedures for the Joint Committee".
  - Designates, suspend or withdraw the TPE.
  - On the basis of a request for registration of JCM projects submitted by PPs, registers JCM projects which were validated by the TPE.
  - On the basis of a request for notification to each side for issuance of credits submitted by project participants, the JC notifies both sides to issue the credits which were verified by the TPE.
  - Develops reports on the status of the implementation of the JCM and, where necessary, discusses issues related to the operation and management of the JCM.
  - Establishes its secretariat for the implementation of the JCM.

#### Members of the JC [RoP ver.2, para 5-8]

- Members of the JC designated by each side may not exceed 10. Members may be increased, decreased, or changed as long as they stay within the allowed number at any time with prior written notification of both sides.
- Each member of the JC should have no personal or direct financial interest in any matter under consideration by the JC.
- The JC has two Co-Chairs to be appointed by each side upon notification of each other with one of the Co-Chairs appointed by the Mongolian side and the other appointed by the Japanese side, respectively. In case a Co-Chair resigns, the side which appointed the leaving Co-Chair, appoints his or her replacement.
- Fach Co-Chair may designate an alternate from members of the JC from each side to perform the function of the Co-Chair. Such designation is distributed electronically or otherwise, in written form.

#### 3-2. JCM Joint Committee (JC)

#### Meeting [RoP ver.2, para 11-17]

- **♦** Schedule
  - The JC meets as necessary but no less than once a year.
  - The secretariat give notice of the date of each meeting no less than two weeks prior to the date of the meeting, in consultation with the Co-Chairs.
  - The secretariat provide the agenda of each meeting no less than two weeks prior to the date of the meeting, and final draft of documents for the meeting no less than five working days prior to the date of the meeting, in consultation with the Co-Chairs.
- ◆ Decision in the meeting
  - Decision by the JC is adopted by consensus.
  - The Co-Chairs ascertain whether consensus has been reached. The Co-Chairs declare that a consensus does not exist if there is a stated objection to the proposed decision by a member of the JC.
- ◆ Attendance
  - An alternate of each member of the JC from the respective side may attend the meetings of the JC to perform the function of the member of the JC. Such substitution is informed by electronic means or otherwise in written form prior to the concerned meeting.
  - Meetings of the JC may be open to observers approved by both sides, except where otherwise decided by the JC.

#### Decision by electronic means and conference call [RoP ver.2, para 18-20]

- The JC may adopt decisions by electronic means provided that all the following procedures are made:
  - (a) The proposed decisions are distributed by the Co-Chairs to all members of the JC by electronic means.
  - (b) The proposed decisions are deemed as adopted when, (i) no member of the JC has provided negative assertion by electronic means within 10 calendar days after distribution of the proposed decisions and both Co-Chairs have made affirmative assertion by electronic means, or (ii) all members of the JC have made affirmative assertion by electronic means.
- If a negative assertion is made by one of the members of JC, the Co-Chairs take into account the opinion of the member and take appropriate actions.
- The JC may hold conference calls to assist making decisions by electronic means.

[RoP ver.2, para 26-27]

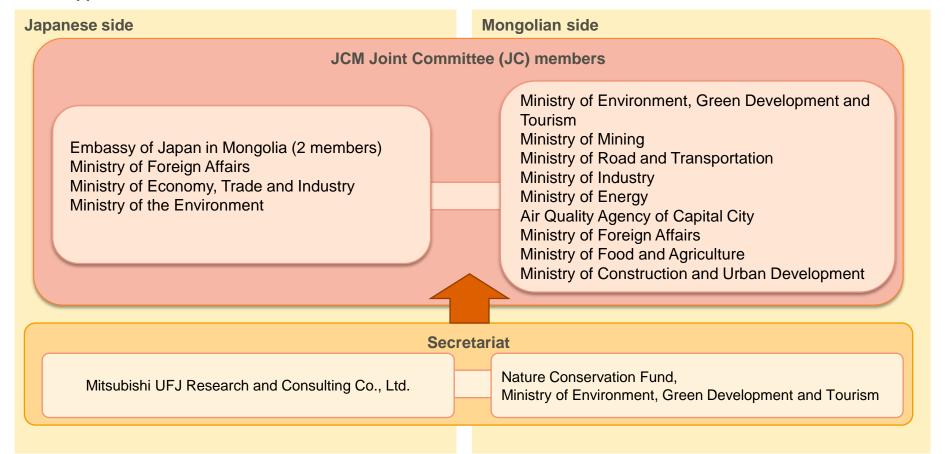
- Members of the JC, the secretariat or any other bodies or persons that have been delegated the work to assist the JC respect the confidentiality of all confidential information acquired in his/her position and not make improper use of or disclose such confidential information to third parties.
- The full text of all decisions of the JC is made publicly available immediately after the decisions are adopted.

## 3-3. The Support Structure of JC

[RoP ver.2, para 23-25]

- ♦ Secretariat
  - JC establishes its secretariat for the implementation of the JCM. [Rol ver.1, para 12]
  - The secretariat services the JC by performing the work that the JC requires.
- ♦ External assistance
  - JC may establish panels necessary to assist it in the performance of its functions. The rules and procedures of such panels are decided by the JC.
  - The JC may decide to appoint external experts to assist part of its work on a case-by-case basis.

#### The support structure of JCM JC [JC1, p1-2, JCM website]



## 3-4. Third Party Entity (TPE)

- ♦ A TPE that is designated by JC [Rol ver.1, para 18, 22-22]
  - (a) On the basis of requests from PP, validates the project as described in a PDD prepared by the PPs, in line with the guidelines for the validation as developed by the JC, and informs the validation result to the PPs;
  - (b) On the basis of requests from PPs, verifies GHG emission reductions or removals achieved by the JCM project as described in the monitoring report prepared by the PPs, in line with the guidelines for the verification of GHG emission reductions or removals as developed by the JC, records the verification result in a verification report and sends the report to the PPs.
- ♦ Upon receiving an application for designation of a TPE submitted by a candidate, the JC designates a TPE in line with the guidelines for the designation of TPEs, and makes publicly available the relevant information on the designated TPE through a website. [for the list of TPEs: https://www.jcm.go.jp/mn-jp/tpes]
- ◆ The JC may suspend or withdraw the designation of a TPE if it has found fraud, malfeasance or incompetence of the entity.

#### Requirements for designation as a TPE [GL TPE ver.3, para 10-11]

To be designated as a TPE, a candidate entity fulfills all requirements as follows:

- Candidate entities are either:
  - Entities accredited under ISO 14065 by an accreditation body that is a member of the International Accreditation Forum (IAF) and/or the Pacific Accreditation Cooperation (hereinafter referred to as "PAC") based on ISO 14064-2; or
  - Designated Operational Entities (DOEs) or operational entities accredited by the Executive Board under the Clean Development Mechanism (CDM).
- ◆ Candidate entities have sufficient knowledge of the JCM between Mongolia and Japan by reading and knowing all applicable rules and guidelines of the JCM.

#### Sectoral scope [GL TPE ver.3 para 12, 14, 17]

- ♦ When the Joint Committee designates the candidate entity, applicable sectoral scopes under the JCM for such entity are decided on the basis of:
  - (a) In case the candidate entities are accredited under ISO 14065, sectoral competence of the candidate entities as described in their application; and
  - (b) In case the candidate entities are designated/accredited under the CDM, the sectoral scopes identical to those under the CDM unless otherwise decided by the JC.
- ♦ Sectoral scopes under the JCM are described in Annex 1 [of GL TPE ver.3].
- ♦ When a TPE wishes to be designated under the JCM for additional sectoral scopes, the TPE submits the application form and seeks its designation for those sectoral scopes.

#### Procedure for designation as a

**TPE** [GL TPE ver.3 para, 13-16, 18]

- ◆ Candidate entity submits the application form to the JC.
- ♦ The secretariat checks whether the application form is complete, and communicates the result to the candidate entity within 7 days after the receipt of the submission.
- ♦ When the application is deemed complete, the JC determines whether to designate the candidate entity as a TPE or reject the application.
- ♦ The secretariat notifies the result of the above decision to the candidate entity and makes the relevant information of the designated TPE and the sectoral scopes publicly available through the JCM website.

#### 3-4. Third Party Entity (TPE)

#### Suspension, withdrawal and reinstatement of the designation [GL TPE ver.3, para 20]

- ♦ The designation is suspended or withdrawn under the following conditions:
  - (a) When the JC decides that the TPE no longer complies with the applicable JCM rules and guidelines following the review conducted by the JC:
  - (b) When the status of the TPE changes regarding accreditation under ISO 14065 and/or accreditation/designation under the CDM; and
  - (c) When the TPE voluntarily withdraws its designation status under the JCM.

#### a. Procedures for suspension or withdrawal following a review [GL TPE ver.3, para 21-22]

- ♦ The JC may conduct a review on whether a TPE continues to comply with the applicable JCM rules and guidelines. Such review may include on-site visits to evaluate the performance of a TPE. The JC may decide to appoint external experts or organizations which assist part of its work regarding the review.
- ♦ If the JC has carried out a review and found that the TPE no longer complies with the applicable JCM rules and guidelines, the JC decides on whether to suspend or withdraw the designation of the TPE for some or all sectoral scopes, but only after the TPE has had the possibility of a hearing. The suspension or withdrawal immediately commences on the date when the decision is taken by the JC.

## b. Procedures for suspension or withdrawal due to changes in the status of the TPE regarding accreditation under ISO 14065 and/or accreditation/designation under the CDM [GL TPE ver.3, para 23-26]

- ♦ For a TPE accredited only under ISO 14065, when its accreditation under ISO 14065 is suspended or withdrawn for some or all sectoral scopes, the designation of the TPE for the corresponding sectoral scopes under the JCM is suspended or withdrawn on the date such suspension or withdrawal commences. "Withdrawal for some sectoral scopes" is described as "reducing scopes" under ISO 14065.
- ♦ For a TPE designated only under the CDM, when the accreditation/designation is suspended or withdrawn for some or all sectoral scopes, the designation of the TPE for the corresponding sectoral scopes under the JCM is suspended or withdrawn on the date such suspension or withdrawal commences.
- ◆ For a TPE accredited under ISO14065 and designated under the CDM:
  - (a) When either accreditation under ISO 14065 or accreditation/designation under the CDM is suspended or withdrawn for some or all sectoral scopes, the designation of the TPE for the corresponding sectoral scopes under the JCM is suspended or withdrawn on the date such suspension or withdrawal commences except for the cases described in subparagraphs (b) and (c) below;
  - (b) When either the TPE voluntarily withdraws the accreditation for some or all sectoral scopes under ISO 14065 or the TPE voluntarily withdraws the accreditation for some or all sectoral scopes under the CDM, without being suspended, the designation of the TPE under the JCM is maintained for the corresponding sectoral scopes for which the TPE continues its accreditation or designation under the other programme; and
  - (c) When either the TPE voluntarily withdraws the accreditation for some or all sectoral scopes under ISO 14065 or the TPE voluntarily withdraws the accreditation for some or all sectoral scopes under the CDM, which is currently under suspension, the designation of the TPE for the corresponding sectoral scopes under the JCM is suspended until the JC decides whether to withdraw or reinstate the designation.

In case the status of the TPE falls under the conditions described above, the TPE notifies the JC of such status without delay.

#### 3-4. Third Party Entity (TPE)

#### Procedures following suspension or withdrawal [GL TPE ver.3, para 30-34]

- ♦ When the designation of a TPE is suspended or withdrawn for some or all sectoral scopes, the JC makes the name of the TPE, its status regarding sectoral scopes suspended or withdrawn and the reasons for the suspension or withdrawal publicly available through the JCM website without delay.
- ♦ When the designation of a TPE is suspended or withdrawn for some or all sectoral scopes, the TPE notifies all affected organizations including PPs which the TPE is under contract to perform JCM validation and/or verification activities by the time of suspension or withdrawal.
- ♦ When the designation of a TPE is suspended, the TPE may continue its ongoing JCM validation and/or verification activities for which the contract was in force at the time of its suspension.
- ♦ When the designation of a TPE is withdrawn for some or all sectoral scopes, the TPE does not continue any JCM validation and/or verification activities for the sectoral scopes withdrawn.
- ♦ Projects which had been already validated or verified by the TPE are not affected by its suspension or withdrawal, however, the JC may conduct any actions to these projects.

#### Procedures for reinstatement of designation [GL TPE ver.3, para 35-39]

- When a TPE, whose designation is suspended or withdrawn for some or all sectoral scopes since it no longer complies with the applicable JCM rules and guidelines following the review conducted by the JC, wishes its designation to be reinstated, the TPE submits the application form and documents which explain corrective actions for the causes of its suspension.
- ♦ When a TPE, whose designation is suspended or withdrawn for some or all sectoral scopes since it ceased to meet the conditions described for accreditation under ISO 14065 and/or designation under the CDM, wishes its designation to be reinstated after the suspension is lifted or the accreditation is reinstated under ISO 14065 and/or the CDM, the TPE submits the application form.
- When the designation of a TPE is reinstated, the secretariat makes the name of the TPE and its reinstated sectoral scopes publicly available through the JCM website without delay.
- ♦ The JC decides on whether to reinstate the designation of the suspended or withdrawn TPE based on the submitted documents.

## Voluntary withdrawal by a TPE [GL TPE ver.3, para 27-29]

- ♦ A TPE may withdraw its designation status for some or all sectoral scopes by submitting the letter through electric means, indicating the name of the TPE, sectoral scopes that the TPE wishes to withdraw; and date when the TPE wishes to withdraw its designation.
- Voluntary withdrawal of the designation by a TPE for some or all sectoral scopes is effective on the same date indicated above.
- Voluntary withdrawal of the designation by a TPE does not free the TPE from its contractual arrangement, including costs related to assessment conducted before withdrawal of designation of the TPE.

## BOX: JCM Guidelines for Validation and Verification version 1.0 (VV Guidelines) [GL VV ver.1]

These Guidelines are applicable to TPEs that are under contractual arrangement with PPs to validate or verify any JCM projects based on JCM methodologies previously approved by JC.

#### BOX: JCM Guidelines for Designation as a Third-Party Entity version 1.0 [GL TPE ver.3]

These Guidelines are applicable to candidate entities, TPEs, the JC and the secretariat with respect to designation, suspension and withdrawal of TPEs.

## 3-5. Project participants (PP)

- ◆ Project participants: [Rol ver.1, para 19]
  - Prepare a draft methodology and submit the draft to the JC for its approval
  - Prepare a draft PDD and submit the draft to a TPE for validation and notify the JC
  - Submit the PDD that was validated by the TPE to the JC for its registration of the project
  - Implement the JCM project and conduct monitoring in line with the PDD
  - Prepare a monitoring report and send the report to a TPE for verification
  - Submit a verification report prepared by the TPE to the JC, and request notification to each side for issuance of credits under the JCM.

## 3-6. Procedures for modalities of communication (MoC)

#### Procedure for MoC [PCP ver.3, para 37-39, 42]

- ◆ The PPs of a JCM project designate one focal point entity (focal point) from the PPs to communicate on their behalf with the JC and the secretariat in line with scopes of authority and include this information in an MoC.
- ◆ After the submission of an MoC of a proposed JCM project, all official communication between the PPs and the JC, the secretariat, or each side for the specific project is conducted through the focal point.
- ◆ The PPs submit an MoC to the JC and the TPE, at the time of submitting the draft PDD to the TPE for validation and the JC for public inputs, using the latest version of the "JCM Modalities of Communication Statement Form" (MoC form). The contact details of the focal point and other PPs are included in the MoC form.
- ♦ The secretariat publishes the MoC form on the JCM website following the registration of the project. The MoC is shared only among the PPs, the JC, the secretariat and the TPE involved in the JCM project. The secretariat makes sections 1 to 4 of the MoC without specimen signatures publicly available.

#### Focal point [PCP ver.3, para 40-42]

- ♦ The PPs grant the focal point the authority to:
  - (a) Communicate in relation to requests for issuance of credits to respective accounts;
  - (b) Communicate in relation to requests for addition and/or voluntary withdrawal of PPs and changes to the focal point, as well as changes to company names, legal status, contact details and specimen signatures; and
  - (c) Communicate on all other project-related matters not covered by subparagraphs (a) and (b) above.
- ◆ The PPs and the focal point designate one primary authorized signatory and one alternate authorized signatory. The signature of either the primary or alternate authorized signatory suffices for authenticating the PP's or the focal point's consent or instruction(s).
- ♦ The PPs do not include or refer to private contractual arrangements in an MoC.

#### 3-6. Procedure for Modality of Communication (MoC)

#### Changes to registered modalities of communication [PCP ver.3, para 102-109]

- ♦ The focal point of the JCM project requests changes to the contents of the registered MoC to the secretariat as soon as possible after the changes become effective.
- ◆ The authorized signatories or the legal representatives of the PPs may directly notify the secretariat on any issues regarding the contents of the registered MoC by electronic means.
- ♦ The secretariat requests a new submission of a MoC form whenever the secretariat identifies inconsistencies or inaccuracies in a submitted MoC.
- ◆ Focal point uses the latest version of the MoC form to request changes to the MoC and submits it to the secretariat by electronic means.
- ♦ Focal point or PPs who submit the MoC form ensures that:
  - (a) Supporting documentation, including powers of attorney, or extracts from board meeting minutes or company association documentation, or extracts/certificates from national company registries that cannot be verified online, is dated or notarized within 2 years from the time of submission of a request for change to established MoC. This time limitation does not apply to copies of national personal identity documents;
  - (b) To the extent possible, changes applicable to more than one JCM project or multiple changes affecting the same JCM project are consolidated in a single form.
- ♦ Legal representatives signing on behalf of entities provide written evidence that they are authorized to sign on behalf of the respective entities.
- ◆ The secretariat may request additional clarification and/or documentation if submissions do not clearly provide evidence.
- ◆ The secretariat displays the updated MoC including its annex 1 as necessary and their effective dates on the JCM website.

#### Changes to focal point [PCP ver.3, para 110-111]

- ◆ The PPs for a registered JCM project may change the designation of the focal point for any reason and at any time by submitting a new MoC form signed by all PPs, either through the focal point or any of the PPs directly.
- ◆ The legal representative of a focal point may submit the MoC form in line with above if the primary and alternate authorized signatories of the focal point concerned are no longer available.

#### Changes to PPs [PCP ver.3, para 112-113]

- ◆ If the PPs of a registered JCM project have changed after the registration of the project, the focal point submits annex 1 of the MoC form for each of the following changes:
  - (a) Addition of a PP;
  - (b) Changes related to entity names/legal status;
  - (c) Withdrawal of a PP. If a PP has ceased operations due to bankruptcy or other reasons and is unable to sign the MoC form, the submission is accompanied by documented evidence of the cessation.
  - (d) Changes related only to contact details and specimen signatures.
- ♦ A PP added to a registered JCM project accepts the existing MoC unless a new MoC is submitted simultaneously.

## 4. JCM project methodology

## 4-1. Methodology structure

[Glos ver.1, No.19-201, [GL PM ver.1, para 16]

♦ A methodology is applied to JCM projects for calculating emission reductions achieved by each project and monitoring the JCM project.

#### Proposed Methodology

- A methodology that has been submitted to the JC for approval.
- Consists of Proposed Methodology form and Proposed Methodology Spreadsheet.

#### Proposed Methodology Spreadsheet

- Defines a monitoring plan and enables calculation of GHG emission reductions automatically through inputting values.
- Consists of an input sheet and calculation process sheet.

#### Input sheet

Contains all the parameters to be monitored *ex post*, project-specific parameters to be fixed *ex ante* by the PPs (e.g. historical data) as well as the default factors which can be changed by the PPs. For each parameter, the methodology proponents fill in all the required fields, except for those of the inputted values.

#### **Calculation Process Sheet**

Contains all the default values which cannot be changed by the PP, calculation process to derive reference emissions and project emissions, and the resulting emission reductions.

#### Approved methodology

- A methodology that has been approved by the JC for application to JCM projects.
- Consists of an approved methodology document and a Monitoring Spreadsheet.

### Monitoring spreadsheet

Consists of a Monitoring Plan Sheet, Monitoring Structure Sheet, and Monitoring Report Sheet.

#### **Monitoring Plan Sheet**

is used before validation for developing a monitoring plan and calculating emission reductions ex ante.

#### **Monitoring Structure Sheet**

is used before validation for developing an operational and management structure to be implemented in order to conduct monitoring;

#### **Monitoring Report Sheet**

is used before verification for developing a monitoring report and calculating emission reductions *ex post*.

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Monitoring Plan Sheet and Monitoring Report Sheet include input sheet and calculation process sheet which are prepared based on the Proposed Methodology Spreadsheet. The Monitoring Structure Sheet is added by the secretariat after the approval of the proposed methodology by the JC.

#### BOX: JCM Guidelines for Developing Proposed Methodology (Methodology Guidelines) [GL PM ver.1]

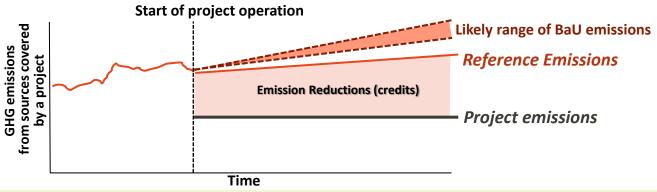
These guidelines are intended to assist each side or methodology proponents in preparing proposed methodologies for the JCM and referred to by the JC in developing and assessing proposed methodologies.

## 4-2. Reference emissions

[GL PM ver.1, para 7-8, Glos ver.1, No.6-7]

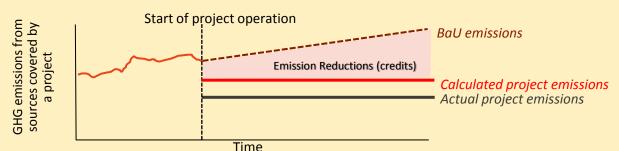
- ♦ In the JCM, emission reductions to be credited are defined as the difference between reference emissions and project emissions.
- ♦ The reference emissions are
  - Calculated to be below business-as-usual (BaU) emissions which represent plausible emissions in providing the same outputs or service level of the proposed JCM project in Mongolia (to ensure a net decrease and/or avoidance of GHG emissions.)
  - © Calculated by multiplying a crediting threshold which is typically expressed as GHG emissions per unit of output by total outputs.
    - Crediting threshold is typically expressed as GHG emissions per unit of output and established ex ante in the methodology applicable for the same project type in the host country. It should also be established conservatively.

Figure: Indicative diagram of the relationship between the BaU emissions, reference emissions and project emissions



#### BOX: Alternative way to realize net reduction [GoJ Jul 2015]

Using conservative default values in parameters to calculate project emissions instead of measuring actual values will lead calculated project emissions larger than actual project emissions.



## 4-3. Eligibility criteria

[GL PM ver.1, para 9, Glos ver.1, No.4]

- ♦ Eligibility criteria are requirements for the JCM project defined in the JCM methodology and contain the followings:
  - (a) Requirements for the project in order to be registered as a JCM project.
  - (b) Requirements for the project to be able to apply the approved methodology.

#### BOX: Eligibility criteria [GoJ Jul 2015]

- ♦ Eligibility criteria;
  - Clearly defined in the methodology can reduce the risks of rejection of the projects proposed by project participants.
  - A "check list" will allow easy determination of eligibility of a proposed project under the JCM and applicability of JCM methodologies to the project.
  - Both Governments determine what technologies, products, etc. should be included in the eligibility criteria through the approval process of the JCM methodologies by the JC.
  - PPs can use the list of approved JCM methodologies when applying for the JCM project registration.

#### ♦ Examples:

- (a) Requirements for the project in order to be registered as a JCM project.
  - Basis for the assessment of validation and registration of a proposed project
  - Example
    - ✓ Introduction of xx (products/technologies) whose design efficiency is above xx (e.g. output/kWh) <Benchmark Approach>
    - ✓ Introduction of xx (specific high efficient products/technologies, such as air conditioner with inverter, electric vehicles, or PV combined with battery) <Positive List Approach>

- (b) Requirements for the project to be able to apply the approved methodology
  - Example
    - ✓ Existence of historical data for x year(s)
    - ✓ Electricity generation by xx (e.g. PV, wind turbine) connected to the grid
    - ✓ Retrofit of the existing boiler
  - Same as "applicability condition of the methodology" under the CDM

## 4-4. Methodology development

[GL PM ver.1, para 13, 15, 17-18] [PCP ver.3, para 6]

- ♦ Methodology proponents provide supporting documents to justify key logical and quantitative assumptions regarding the choice of eligibility criteria, default values and establishment of reference emissions
- ♦ The Japanese side, the Mongolian side or PPs are applicable to be methodology proponents.
- ◆ The proposed methodology:
  - Describes the procedures in a manner that is sufficiently explicit to enable the methodology to be used, be applied to projects unambiguously, and be reproduced by a third party;
  - Is possible for projects following the methodology to be subjected to JCM validation and/or verification;
  - Includes all algorithms, formulae, and step-by-step procedures needed to apply the methodology and validate the project, i.e. calculating reference emissions and project emissions;
  - Provides instructions for making any logical or quantitative assumptions that are not provided in the methodology and is made by the methodology user;
  - Avoids the intentional increase of credits caused by perverse incentives (e.g. when an increase in output is triggered by incentive to increase credits).
- The Proposed Methodology Form and the Proposed Methodology Spreadsheet are completed in English language.
- The Proposed Methodology Form is not altered, that is, is completed without modifying its format, font, headings. If sections of the Proposed Methodology Form are not applicable, it is explicitly stated that the section is left blank on purpose.
- The presentation of values in the Proposed Methodology Form and the Proposed Methodology Spreadsheet should be in international standard format (e.g. 1,000 representing one thousand and 1.0 representing one). The units used should be accompanied by their equivalent S.I. units/norms (thousand/million) as part of the requirement to ensure transparency and clarity.

The JCM sectoral scope [GL PM ver.1 Annex I] defines the category of GHG source sectors or groups of activities that apply to JCM projects. A JCM project may fall within more than one sectoral scope:

- Energy industries (renewable / nonrenewable sources);
- Energy distribution;
- 3. Energy demand;

- 4. Manufacturing industries;
- 5. Chemical industry;
- 6. Construction;
- 7. Transport;
- 8. Mining/Mineral production;
- 9. Metal production:
- 10. Fugitive emissions from fuels (solid, oil and gas);
- Fugitive emissions from production and consumption of halocarbons and sulphur hexafluoride;
- 12. Solvents use;
- 13. Waste handling and disposal;
- 14. Afforestation and reforestation;
- 15. Agriculture.

#### 4-5. Procedure for submission of a proposed methodology [PCP ver.3, para 6-24] **Methodology proponents Secretariat** JC Submission (1') Develop a proposed methodology under (1) Prepare a proposed methodology and (2) Notifies the receipt of the submission to the initiative of the JC submits it to the JC (through the the methodology proponents by secretariat) for its approval by electronic means. electronic means. The proposed methodology consists Completeness check (within 7 calendar days) of 1) the completed "JCM Proposed Methodology Form" and 2) "JCM (3) Checks whether the proposed Proposed Methodology Spreadsheet methodology is complete and Form", containing the Input Sheet communicates the result to the and Calculation Process Sheet, both methodology proponents within 7 of which are developed in line with calendar days after the receipt of the the Methodology Guidelines. Complete submission. The submission may be accompanied by additional documents which help explain the Incomplete methodology. (4') If the submission is deemed incomplete, the secretariat notifies the methodology (4'-1) May resubmit any proposed proponents of the reason. methodology that has been assessed as incomplete by the secretariat. Such submission addresses the reasons for Public input (15 calendar days) incompleteness stated by the secretariat (4) After that the submitted proposed methodology is deemed to satisfy the completeness check, promptly makes the methodology publicly available for public inputs through the JCM website. The duration of call for public inputs is 15 calendar days. (5) The secretariat makes all received inputs publicly available through the JCM

JCM in Charts for Mongolia ver.1.0

website.

## 4-5. Procedure for submission of a proposed methodology

**Methodology proponents Secretariat** JC Assessment (within 60-90 calendar days) Assesses the proposed methodology based on, but not limited to, the materials submitted by the methodology proponents and the submitted public inputs in line with Methodology Guidelines. (6)' May interact with the methodology proponents on specific issues regarding the proposed methodology. (6)" May delegate part of the work of assessment to external experts and/or a panel independent from methodology proponents, as appropriate. The outcome of the consideration is as Non-approval follows: (a) Approval of the proposed methodology; (b) Approval of the (10') May resubmit any proposed (9) Upon conclusion of consideration, the proposed methodology with revisions; (c) methodology that has not been approved secretariat notifies the outcome of Non-approval of the proposed by the JC. Such submission addresses consideration to the methodology methodology. the reasons for non-approval stated by proponents, with its reasons. the JC. Approval (8) Should conclude the consideration within Making methodology publicly available 60 calendar days from the closing of public (within 5 calendar days) inputs. (10) Makes publicly available the outcome If this is deemed not possible due to of the consideration, as well as relevant matters such as ongoing clarifications, then information on the approved the secretariat notifies the methodology methodology, which consists of approved proponents of the status of discussion methodology document and Monitoring within 60 calendar days from the closing of Spreadsheet, through the JCM website public inputs, and the JC should conclude within 5 calendar days from the date of the consideration no later than 90 calendar

decision by the JC.

days from the closing of public inputs.

## 4-6. Procedure for revision of an approved methodology

## **Methodology proponents**

#### Submission

(1) May request the JC to revise an approved methodology by submitting the completed "JCM Approved Methodology Revision Request Form" and the proposed revised methodology highlighting all proposed changes.

The submission may be accompanied by additional documents which helps explain the proposed revision.

## BOX: Putting on hold of an approved methodology

[PCP ver.3, para 77]

In case new or better comprehension of scientific evidence indicates that emission reductions may be overestimated based on the approved methodology, or there are identified inconsistencies, errors and/or ambiguities in the approved methodology, the JC may put on hold an approved methodology at any time. In this case, the JC decides to either:

- (a) Put on hold the approved methodology with immediate effect. In this case, PPs do not submit any draft PDD for public inputs or any request for registration of a project applying the methodology, from the day following the date of publication of the JC's decision through the JCM website; or
- (b) Put on hold the approved methodology with a grace period of 28 calendar days. In this case, PPs do not submit any request for registration of a project applying the methodology any more than 28 calendar days following the date of publication of the JC's decision through the JCM website.

## **Secretariat**

(2) Notifies the receipt of the submission to the methodology proponents by electronic means.

Completeness check (within 7 calendar days)

- (3) Conducts a completeness check of the submission in the same procedure as described in 4-5
- (4) In parallel with the completeness check, the secretariat also assesses the nature and complexity of the proposed revision and classify them as follows:
  - (a) Substantive revision proposal:
     Substantive changes to the approved methodology including changes in eligibility criteria, calculation and monitoring methods and parameters; or
  - (b) Editorial revision proposal:
     Correction of misstatements and editorial revisions to improve the clarity of the approved methodology

Public input (15 calendar days)

(5) Upon conclusion of the completeness check and the assessment of the proposed revision by the secretariat, all substantive revision proposals referred to in 4(a), including those under the initiative of JC, are subject to public inputs procedure as described in 4-5.

Makes methodology publicly available (within 5 calendar days)

(6) Makes publicly available all approved revised methodologies through the JCM website within 5 calendar days from the date of decision by the JC.

[PCP ver.3, para 65-76]

### JC

- (1)' May request the methodology proponents to submit additional documents including a draft PDD to which the proposed revised methodology is applied.
- (1)"Methodologies may also be revised under the initiative of the JC
- (5)' Upon conclusion of the completeness check and the assessment of the proposed revision by the secretariat, all editorial revision proposals referred to in paragraph 4(b), including those under the initiative of the JC, are reflected as appropriate by the secretariat after approval by the Joint Committee. The secretariat makes the revised methodology publicly available through the JCM website.

The revision of an approved methodology has no effect on projects which have started the public inputs for draft PDDs applying the previous version of the revised methodology.

Consideration of the substantive revision proposals is conducted in the same procedure as described in 4-5

PPs may apply the approved revised methodology in projects seeking validation after the date on which the revised version is approved.

## 5. Making project design document (PDD)

## 5-1. Making PDD

[GL PDD ver.1, para 3, 9-13, 16-22, part 4.A.5]

- ♦ "Project design document (PDD)" is prepared by the PP of a JCM project and sets out in detail, in line with the JCM rules and guidelines, the JCM project which is to be realized.
- ♦ When designing a proposed JCM project and developing a PDD and a monitoring report, PPs apply PDD and Monitoring Guidelines and the selected methodology(ies), which contain(s) approved methodology document(s) and Monitoring Spreadsheet(s).

#### PDD

Consists of a completed PDD form and monitoring plan using Monitoring Plan Sheet and Monitoring Structure Sheet. A monitoring report is completed by using Monitoring Report Sheet.

#### PDD form

JCM Project Design Document Form ver.1

#### Monitoring plan

**Monitoring Plan Sheet** 

**Monitoring Structure Sheet** 

- The PPs provide a description of the project that provides a comprehension of the nature of the project and its implementation.
- The PPs monitor the registered JCM project and its emission reductions. The PPs establish and apply quality management procedures to manage data and information. The PPs should reduce, as far as is practical, uncertainties related to the quantification of emission reductions.
- The Monitoring Spreadsheet may be revised when the corresponding approved methodology is revised.
- The PDD form and the Monitoring Spreadsheet are completed in English language.
- The PDD form and the Monitoring Spreadsheet are not to be altered, that is, are to be completed without modifying its format, font, headings, except for rows added to the table in the Annex of the PDD form.
- Where a PDD contains information that the PPs wish to be treated as confidential or proprietary, the PPs are required to submit documentation in two versions; (1) One version where all parts containing confidential or proprietary information are made illegible, and (2) Another version containing all information that is to be treated as strictly confidential.
- Description related to application of the eligibility criteria and the environmental impact assessment is not considered confidential or proprietary.
- The presentation of values in the PDD, including those used for the calculation of emission reductions, should be in international standard format, accompanied by their equivalent S.I. units/norms as part of the requirement to ensure transparency and clarity.
- The starting date of a JCM project, which is the date on which the operation of a project begins, does not predate January 1, 2013. Expected operational lifetime may be explained with publicly available statistical data, reference data from similar projects, legal durable years, expert judgment, etc.

BOX: JCM Guidelines for Developing PDD and Monitoring Report (PDD and Monitoring Guidelines) [GL PDD ver.1]

Are intended to assist PPs in developing JCM PDD and monitoring reports

## 5-2. Monitoring plan

[GL PDD ver.1, para 5, 23-28]

♦ A monitoring plan sets out the methodology to be used by PPs for the monitoring of, and by TPEs for verification of the amount of GHGs emission reductions achieved by the JCM project. PPs develop before validation a monitoring plan using Monitoring Plan Sheet and Monitoring Structure Sheet in the corresponding Monitoring Spreadsheet of the methodology applied.

#### **Requirements to PPs**

PPs:

- Input estimated values for each parameter in the Monitoring Plan Sheet including those fixed ex ante for parameters not to be monitored.
- Describe the items written on the right for each parameter specified in the Monitoring Plan Sheet in line with the applied methodology(ies) and may add detailed information specific to the proposed project to the contents given in the applied methodology.
- Ensure that data monitored and required for verification and issuance be kept and archived electronically for two years after the final issuance of credits.
- Describe the operational and management structure to be implemented in order to conduct monitoring. The PPs establish and clearly indicate the roles and responsibilities of personnel, institutional arrangements, and procedures for data collection, archiving and reporting.
- Appoint a person who is responsible for overall monitoring activity including preparation of the monitoring report, and managing and archiving of data. The responsible person for monitoring:
  - (a) Ensures the quality of the monitoring report and the structure and procedure for producing such a document;
  - (b) Appoints a person(s) responsible for managing monitoring points, when necessary, to collect data and maintain and control measuring instruments (including calibration/regular inspection) at monitoring points.

Items to be described by the PPs:

- (a) Estimated values: Provide the estimated values of the parameter for the purpose of calculating emission reductions *ex ante*:
- (b) Monitoring option: Select an option from below;
  - (i) Option A: Based on public data which is measured by entities other than the PPs (Data used: publicly recognized data such as statistical data and specifications);
  - (ii) Option B: Based on the amount of transaction which is measured directly using measuring equipments (Data used: commercial evidence such as invoices);
  - (iii) Option C: Based on the actual measurement using measuring equipments (Data used: measured values).
- (c) Source of data: Provide the source of data used or to be used. Clearly indicate the type of data source (e.g. logbooks, daily records, surveys, etc.) and spatial level of data (e.g. local, regional, national, international), if applicable;
- (d) Measurement methods and procedures: Describe how the parameters are to be measured/calculated including Quality Assurance/Quality Control procedures applied. If the parameter will be measured, describe the equipments to be used to measure it, including details on accuracy level, and calibration information (frequency, date of calibration and validity)
- (e) Monitoring frequency: Describe the monitoring frequency (e.g. continuously, annually).

## 6. Registration

## 6-1. Validation requirements

[GL VV ver.1, para 5, 18-76, 79]

- ◆ Validation is the process of independent evaluation of a proposed JCM project by a TPE against VV Guidelines.
- ♦ The TPE:
  - (a) Determines whether the proposed JCM project complies with the requirements of the applied methodology(ies), VV Guidelines and decisions by the JC
  - (b) Assesses the claims and assumptions made in the PDD and MoC. The evidence used in this assessment is not limited to that provided by the PPs.
- ◆ The validation report gives an overview of the validation conclusions and the validation process used by the TPE.
- ♦ General requirements: The TPE assesses the information provided by the PPs and applies the means of validation specified throughout VV Guidelines, including but not limited to: document review, follow-up actions (e.g. on-site visit and interviews) as deemed necessary, and reference to available information relating to projects or technologies similar to the proposed JCM project under validation. Where no specific means of validation is specified, the TPE applies appropriate auditing techniques.
- ♦ PDD form: The TPE determines whether the PDD was completed using the latest version of the PDD forms appropriate to the type of project and drafted in line with the PDD and Monitoring Guidelines.
- ◆ Project description: The TPE determines whether the description of the proposed JCM project in the PDD is accurate, complete, and provides an understanding of the proposed JCM project.
- ◆ Application of approved methodology(ies): The TPE validates that the project is eligible for applying selected methodology and that the applied version is valid at the time of submission of the proposed JCM project for validation.
- ♦ Emission sources and calculation of emission reductions: The TPE determines whether all relevant GHG emission sources covered in the methodology are addressed for the purpose of calculating project emissions and reference emissions for the proposed JCM project. The TPE determines whether the values for project specific parameters to be fixed *ex ante* listed in the Monitoring Plan Sheet are appropriate, if applicable.

- ◆ Environmental impact assessment: The TPE determines whether the PPs conducted an environmental impact assessment, if required by Mongolia, in line with the Mongolia's procedures.
- ◆ Local stakeholder consultation: The TPE determines whether the PPs have completed a local stakeholder consultation process and that due steps were taken to engage stakeholders and solicit comments for the proposed project.
- ◆ Monitoring: The TPE determines whether the description of the monitoring plan is based on the approved methodology and/or PDD and Monitoring Guidelines. The TPE determines whether the monitoring points for measurement are appropriate, as well as whether the types of equipment to be installed are appropriate if necessary.
- ◆ Public inputs: The TPE ensures that all inputs on the PDD of the proposed JCM project submitted in line with the PCP are taken into due account by the PPs.
- ◆ MoC: The TPE validates the corporate identity of all PPs and a focal point included in the MoC, as well as the personal identities, including specimen signatures and employment status, of their authorized signatories. The TPE validates that the MoC has been correctly completed and duly authorized.
- ◆ Avoidance of double registration: The TPE determines whether the proposed JCM project is not registered under other international climate mitigation mechanisms.
- ◆ Start of operation: The TPE determines whether the start of the operating date of the proposed JCM project does not predate January 1, 2013.

#### 6-1. Validation requirements

- Normative references [GL VV ver.1, para 4]
  - The following referenced documents are indispensable for the application of VV Guidelines:
    - (a) "ISO 14064-3:2006 Greenhouse gases -- Part 3: Specification with guidance for the validation and verification of greenhouse gas assertions"
    - (b) PCP
    - (c) PDD and Monitoring Guidelines

## **BOX: Items coverage on JCM VV Guidelines and ISO 14064-3**

Items JCM VV Guidelines ISO14064-3			
Items			
General Items	Objectives	1	Introduction
	Scope and applicability	2,3	1
	Normative references	4	-
	Terms and definitions	5-11	2
	Roles and responsibilities	ROI 25-26, 32-33	
	Principles		3
	TPE	13-15	4.1
General	General validation and verification requirements	16	
validation and	Validation approach	18	4.2, 4.4
verification	Means of validation	12, 19-21	4.2, 4.4
procedures	Verification approach	82-86	4.2, 4.4
	Means of verification	12, 90-92	4.2, 4.4
	Level of assurance	99 (verification)	4.3.1
D	Materiality	100-101(verification)	4.3.5
Development of validation	Scope	-	4.3.4
and verification	Understanding project activities and project implementation environment	-	4.4.1
plans	Risk assessment	-	4.4.1
Piaris	Sampling	17	4.4.3
	Items to be planned	-	4.4.2
	Validation issues		
	Project design document form	28, 29	-
	Project description	30-32	-
	Application of approved methodology(ies)	33-37	A.2.4.6.2 A.2.6.1
	Emission sources and calculation of emission reductions	38-46	A.2.4.6.2 A.2.6.1
Validation	Environmental impact assessment	47-49	-
requirements	Local stakeholder consultation	50-52	-
	Monitoring	53-56	A.2.4.6.2 A.2.6.1
	Public inputs	57-60	-
	Modalities of communications	61-69	-
	Avoidance of double registration	70-73	-
	Start of operation	74-76	-
	Identifying issues and raising requests	22-27	-
	Validation report	29-73, 77-80, 81	4.9

Items		JCM VV Guidelines	ISO14064-3
Objectives		1	Introduction
General Items	Scope and applicability	2,3	1
	Normative references	4	-
Validation			-
requirements	Validation report	29-73, 77-80, 81	4.9
	Verification issues	, , , , , ,	-
	Compliance of the project implementation with the eligibility	102-104	4.7
	criteria of the applied methodology	102 10 1	
Verification requirements	Assessment of the project implementation against the registered PDD or any approved revised PDD	105-107	-
	Compliance of calibration frequency and correction of measured values with related requirements	108-113	-
	Assessment of data and calculation of GHG emission reductions	114-116	4.5-4.8
	Assessment of avoidance of double registration	117-120	-
	Post registration changes	121-125	-
	Identifying issues and raising requests	93-98	-
	Verification report	126-128	4.9
Evaluation of validation or verification results	Judgment of reliance on internal control	-	4.5
	Quality of evidence	87-89 verification only	4.6
	Assessment against validation or verification criteria	-	4.7
	Evaluation of the GHG assertions	-	4.8
	Validation or verification opinions	-	4.9
QA/QC	Quality control review regarding validation or verification engagement	-	A.2.2.5 ISO65 8.5
	Recording and retention	-	4.1
	Facts discovered after the validation or verification	-	4.11

## 6-2. Publication of PDD

[PCP ver.3, para 29-35, 44-45]

#### **PPs**

#### Submission

(1) Prepare a draft PDD, which consists of a completed PDD Form and monitoring plan, in line with the PDD and Monitoring Guidelines, and submit them together with a MoC and supporting documentation, as appropriate, to the TPE contracted by the PPs to perform validation of the project and to the JC for public inputs.

## **TPE**

- (2)' In line with the VV Guidelines, validates the MoC and the proposed JCM project as described in the draft PDD, prepares a validation report using the "JCM Validation Report Form" and sends the report to the PPs.
- (6) Checks the authenticity and relevance of this information in case of doubt.

#### **BOX: Validation and verification**

Validation and verification can be conducted either simultaneously or separately. When the PPs apply for validation and verification simultaneously, all sections of the draft PDD and the draft monitoring report are completed prior to submission.

#### **Secretariat**

- (2) Issues a unique reference number to the JCM project submitted to the JC for public inputs.
- (3) Notifies the receipt of the submission and the unique reference number to the project participant who has submitted the draft PDD and MoC.

Public input (30 calendar days)

(4) Upon notifying the receipt of the submission, the secretariat makes the draft PDD publicly available through the JCM website for public inputs. The duration of call for public inputs on the draft PDD is 30 calendar days subsequent to the publication of the draft PDD. The secretariat informs the PPs and the TPE of the location of the draft PDD on the JCM website and the opening and closing dates of the duration of call for public inputs.

- (5) Makes the following information publicly available through the JCM website;
  - (a) The name of the proposed JCM project;
  - (b) The location of the proposed JCM project including coordinates;
  - (c) The names of the all PPs listed in the draft PDD of the proposed JCM project;
  - (d) The name of the TPE which conducts validation (and verification) for the proposed JCM project;
  - (e) The estimated annual GHG emission reductions or removals indicated in the draft PDD;
  - (f) The approved methodology(ies) being applied to the proposed JCM project;
  - (g) The proposed start date and length of the expected operation period.

(7) Makes the inputs publicly available through the JCM website where the draft PDD is displayed, and removes those that the TPE has determined to be unauthentic.

6-3. Procedures for reguests for registration

## 6-3. Procedures for requests for registration

[PCP ver.3, para 46-52, 81-85]

#### **PPs**

#### Submission

- (1) After receiving a positive validation opinion by the TPE, may request for registration of the proposed JCM project. When requesting for registration, the PPs submit the completed "JCM Project Registration Request Form", the validated PDD and MoC, validation report and other supporting documents, as appropriate, by electronic means.
- (3)" Submit the requested documents and/or information within 7 calendar days of receipt of the request.

- (4)" In this case, the PPs may re-submit the request for registration with revised documentation as described in (1).
- (6)" May re-submit the request for registration with revised documentation in line with (1), if the reasons for the rejection can be addressed by means of a validation report revised by the TPE, based on a revised PDD as appropriate. In this case, the PPs justify that the re-submission falls under such case.

## **Secretariat**

(2) Maintains a publicly available list of all submitted requests for registration through the JCM website.

Completeness check (within 7 calendar days)

- (3) Upon receiving the request for registration, the secretariat conducts within 7 calendar days a completeness check to determine whether the request for registration submission is complete. During the completeness check, if the secretariat identifies issues of an editorial nature, it requests PPs by electronic means, copying the TPE, to submit the missing or revised documents and/or information.
- (3)" If PPs do not submit the requested documents and/or information by this deadline, the secretariat concludes that the request for registration is incomplete. The secretariat conducts completeness check within 7 calendar days from the date of the receipt of the requested documents and/or information.
- (4) Upon conclusion of the completeness check, the secretariat notifies the PPs and the TPE of the conclusion of the completeness check.
- (4)' If the request for registration does not meet the requirements of the completeness check, the secretariat communicates the underlying reasons to the PPs and the TPE, and makes them publicly available through the JCM website.

## JC

#### Registration decision by JC

(5)Upon positive conclusion of the completeness check, the JC decides on whether to register the proposed JCM project.

Makes the project information publicly available

- (6) When the JC decides to register the proposed JCM project, the secretariat notifies each side, the PPs and the TPE of the registration and makes publicly available the relevant information on the JCM project through the JCM website.
- (6)' If the JC decides to reject the request for registration, the secretariat notifies each side, the PPs and the TPE of the rejection and its reasons and makes publicly available the decision with its reasons through the JCM website.

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## 7. Post-registration activities

## 7-1. Changes to registered JCM project

[PCP ver.3, para 86-101]

When the project has been changed from the registered PDD and/or methodology, those changes are classified into the followings:

- (a) Changes determined by the TPE that do not prevent the use of the applied methodology;
  - The PPs revise the PDD and submit it for the first issuance request subsequent to the revision.
- (b) Changes identified by the PPs prior to verification or by the TPE during verification that would prevent the use of the applied methodology;
  - The PPs proceed to obtain approval of changes by the Joint Committee with the process described below.
- (c) Changes identified by the PPs or determined by the TPE that prevent the use of the applied methodology.
  - The PPs withdraw the project in line with section 9. The PPs may re-submit a request for registration for the withdrawn project in line with 6-2.

#### Secretariat (JC) **PPs** Completeness check (within 7 calendar days) Submission (3) Upon receipt of the request for approval of (2) Prepares and maintains a publicly available (1) Submit a completed "JCM Postchanges, the secretariat conducts within 7 list of all submitted requests for approval of Registration Changes Request Form" and a calendar days the completeness check to changes through the JCM website. revised PDD to the secretariat by electronic determine whether the request for approval means. (4') If the secretariat, during the preparation of of changes is complete. the summary note, identifies issues that require inputs from a relevant expert, it Summary note to Co-Chair (within 14 calendar days) seeks guidance from the expert. In this (4) Upon positive conclusion of the case, the secretariat, notwithstanding the completeness check of the request for provisions in (3) and (4) above, finalizes the approval of changes, the secretariat, within summary note and sends it to the Co-14 calendar days, prepares and sends to Chairs within 14 calendar days of receipt of the Co-Chairs a summary note on the (7") If the request for approval of changes is the inputs from the expert. request with a recommendation on the not approved, the PPs withdraw the project course of action, or with a notification that in line with section 9 or revise the PDD and Approval decision by JC the case will be considered by the JC. submit a revised draft PDD to the TPE for (5)Upon confirmation of the summary note by validation and to the JC for public inputs, (6) Informs the PPs of the decision and any the Co-Chairs, the summary note is notifying the reference number which has guidance provided by the JC as applicable, distributed to the JC, and the JC decides already been issued to the registered JCM and makes the decision and guidance whether to approve the request. project. publicly available through the JCM website. (7) If the request for approval of changes is Makes the revised PDD publicly available (7') If the request for approval of changes is approved with guidance which requests (8) Makes the revised PDD publicly available approved without guidance, the secretariat further revision of the revised PDD by the through the JCM website as the registered makes the revised PDD publicly available JC, the PPs revise the PDD in line with the PDD. through the JCM website as the registered guidance and submit to the JC the revised PDD reflecting the guidance. This version of the registered PDD is applied for PDD.

future requests for issuance of credits.

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## 7-2. Changes to registered MoC

[PCP ver.3, para 102-112]

♦ The focal point of the JCM project requests changes to the contents of the registered MoC to the secretariat as soon as possible after the changes become effective.

#### Requirements

- The authorized signatories or the legal representatives of the PPs may directly notify the secretariat on any issues regarding the contents of the registered MoC by electronic means.
- Focal point uses the latest version of the MoC Form to request changes to the MoC and submits it to the secretariat by electronic means. PPs may submit the MoC Form by electronic means in line with the box on the right.
- Focal point or PPs who submit the MoC Form in line with paragraph (b) described in the box on the right ensures that:
  - (a) Supporting documentation, including powers of attorney, or extracts from board meeting minutes or company association documentation, or extracts/certificates from national company registries that cannot be verified online, is dated or notarized within 2 years from the time of submission of a request for change to established modalities of communication. This time limitation does not apply to copies of national personal identity documents;
  - (b) To the extent possible, changes applicable to more than one JCM project or multiple changes affecting the same JCM project are consolidated in a single form.
- Legal representatives signing on behalf of entities provide written evidence that they are authorized to sign on behalf of the respective entities.

#### The secretariat:

- Requests a new submission of a MoC Form whenever the secretariat identifies inconsistencies or inaccuracies in a submitted MoC.
- May request additional clarification and/or documentation if submissions do not clearly provide evidence.
- ➡ Displays the updated MoC including its annex 1 as necessary and their effective dates on the JCM website.

#### Changes to focal point

- The PPs for a registered JCM project may change the designation of the focal point for any reason and at any time by submitting a new MoC Form signed by all PPs, either through:
  - (a) The focal point; or
  - (b) Any of the PPs directly
- The legal representative of a focal point may submit the MoC Form in line with paragraph above if the primary and alternate authorized signatories of the focal point concerned are no longer available.

### **Changes to PPs**

- If the PPs of a registered JCM project have changed after the registration of the project, the focal point submits annex 1 of the MoC Form for each of the following changes:
  - (a) Addition of a PP;
  - (b) Changes related to entity names/legal status;
  - (c) Withdrawal of a PP. If a PP has ceased operations due to bankruptcy or other reasons and is unable to sign the MoC Form, the submission is accompanied by documented evidence of the cessation:
  - (d) Changes related only to contact details and specimen signatures.
- A PP added to a registered JCM project accepts the existing MoC unless a new MoC is submitted simultaneously.

### 8. Issuance of credits

## 8-1. Verification requirements

[GL VV ver.1, para 6, 82-126]

- ♦ Verification is the periodic independent review and *ex post* determination by a TPE of the monitored GHG emissions reductions as a result of a registered JCM project during the verification period.
- ♦ A TPE determines whether the project complies with the requirements of the applied methodology(ies), these Guidelines, and decisions by the JC.
- ◆ Verification report gives an overview of the verification conclusions and the verification process used by the TPE.

#### **♦** General requirements:

- Main focus of verification activities are given to the assessment of the following aspects:
  - (a) The eligibility criteria which are stipulated in the applied methodology of implemented projects are satisfied;
  - (b) The data used in monitoring reports is credible and reliable;
  - (c) Double registration is avoided;
  - (d) There are no post registration changes which prevent the use of the applied methodology.
- The TPE reviews:
  - (a) The registered PDD, including any approved changes from the registered PDD and the corresponding validation opinion;
  - (b) The validated PDD in case validation and verification are conducted simultaneously and the corresponding validation opinion;
  - (c) The validation report;
  - (d) Previous verification reports, if any;
  - (e) The applied methodology;
  - (f) The monitoring report to verify that it is as per the corresponding Monitoring Report Sheet to the applied methodology;
  - (g) Any other information and references relevant to the project's emission reductions;
  - (h) The written confirmation of the avoidance of double registration.
- The TPE assesses the information provided by the PPs and applies the means of verification specified throughout VV Guidelines, including but not limited to document review and on-site assessment. Where no specific means of verification is specified, the TPE applies appropriate auditing techniques.

- ◆ Compliance of the project implementation with the eligibility criteria of the applied methodology
  - The TPE determines the conformity of the actual project and its operation with the eligibility criteria of the applied methodology.
- ♦ Assessment of the project implementation against the registered PDD or any approved revised PDD

The TPE assesses the status of the actual project and its operation with the registered/validated PDD or any approved revised PDD.

- ◆ Compliance of calibration frequency and correction of measured values with related requirements
  If monitoring of parameters related to the GHG emissions reductions of a project has been conducted by measuring equipments (monitoring Option C defined in the PDD and Monitoring Guidelines),
  - the TPE determines whether the measuring equipments have been properly calibrated in line with the monitoring plan and whether measured values are properly corrected, where necessary, to calculate emission reductions in line with the PDD and Monitoring Guidelines.
- ♦ Assessment of data and calculation of GHG emission reductions

The TPE assesses the data and calculations of GHG emission reductions achieved by/resulting from the project by the application of the selected approved methodology.

- Assessment of avoidance of double registration
   The TPE determines whether the project is not registered under other international climate mitigation mechanisms.
- ◆ Post registration changes The TPE determines whether there are post registration changes from the registered PDD and/or methodology which prevent the use of the applied methodology.
- ☞ Level of assurance: The TPE applies the reasonable assurance level for verification in line with ISO 14064-3:2006.
- Materiality: The TPE uses the concept of materiality for verification in line with ISO 14064-3:2006. The threshold of materiality for verification is set at 5 percent of emission reductions

## 8-2. Procedures for requests for issuance of credits

[PCP ver.3, para 56-63, 114-118]

#### **PPs**

Open registry account

- (1) Open an account in the registry of the Japanese side and/or the Mongolian side before requesting issuance of credits.
- (2) Request the JC to notify each side to issue credits to their respective accounts in the registry, only after the TPE verifies the amount of GHG emission reductions or removals. When requesting to notify each side to issue credits, the PPs submit the completed "JCM Credits Issuance Request Form", including information on the allocation of credits among the PPs on a pro-rata basis, the verified monitoring report and the verification report by electronic means.

Submission of requested documents (within 7 calendar days)

- (4'-1) Submit the requested documents and/or information within 7 calendar days of receipt of the request.
- (4"-2) May re-submit the request for issuance with revised documentation.
- (6'-1) May re-submit the request for issuance with revised documentation if the reasons for the rejection can be addressed by means of a verification report revised by the TPE, based on a revised monitoring report as appropriate. In this case, the PPs justify that the resubmission falls under such case.

## **Secretariat**

(3) Notifies the receipt of the request for issuance to the PPs by electronic means.

Completeness check (within 7 calendar days)

- (4) Conducts within 7 calendar days a completeness check to determine whether the request for issuance, including allocation of the credits among the PPs on a pro-rata basis, is complete. If the secretariat, during the completeness check, identifies issues of an editorial nature, it requests PPs by electronic means, copying the TPE, to submit the missing or revised documents and/or information.
- (4'-2) If PPs do not submit the requested documents and/or information by this deadline, the secretariat concludes that the request for issuance is incomplete. The secretariat conducts completeness check within 7 calendar days from the date of the receipt the requested documents and/or information.
- (4") If the request for issuance does not meet the requirements of the completeness check, the secretariat communicates its conclusion and the underlying reasons to the PPs and the TPE, and makes them publicly available through the JCM website.
- (6') If the JC decides to reject the request for issuance, the secretariat notifies the PPs and the TPE of the rejection and updates the information accordingly on the JCM website immediately after the decision-making. The JC makes the reasons for the rejection publicly available through the JCM website.
- (6) Upon decision by the JC, the secretariat notifies each side, the PPs and the TPEs of the result.
- (8) Archives all the data of issuance of credits and makes them publicly available through the JCM website.

JC

Issuance notification decision by JC

(5) Upon positive conclusion of the completeness check, the JC decides on whether to notify each side of the amount of credits to be issued.

## Cambodian/Japanese government

Credit issuance by each side

(7) Upon notification by the secretariat, each side issues the amount of credits specified in the notification to respective accounts of PPs in the registry and notifies the issuance of credits to the JC through the secretariat.

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## 9-1. Procedures for requests for withdrawal

[PCP ver.3, para 118-122]

### **PPs**

- (1) For each following case, the PPs submit a completed request form to the JC by electronic means:
  - (a) The PPs may voluntarily withdraw a proposed or registered JCM project at any time.
    - The PPs submit a completed "JCM Project Withdrawal Request Form"
  - (b) (i) The PPs voluntarily wish to withdraw a request for registration
    - (ii) The TPE has revised its validation opinion based on new insights or information and has notified it to the PPs
      - The PPs submit a completed "JCM Registration Request Withdrawal Form"
  - (c) (i) The PPs voluntarily wish to withdraw a request for issuance for the specified monitoring period
    - (ii) The TPE has revised its verification report based on new insights and has notified it to the PPs
      - The PPs submit a completed "JCM Issuance Request Withdrawal Form"

## **Secretariat**

- (2) Upon receipt of the request for withdrawal, the secretariat confirms the documents submitted.
- (3) Upon confirmation by the secretariat:
  - (a) For a withdrawal of a project, the project is marked as "withdrawn" on the JCM website;
  - (b) For a withdrawal of a request for registration, the request for registration is marked as "withdrawn" on the JCM website;
  - (c) For a withdrawal of a request for issuance, the request for issuance for the specified monitoring period is marked as "withdrawn" on the JCM website.

## **Glossary**

## Examples of abbreviated titles used in this document and corresponding formal document symbols and titles

Examples of abbreviated titles used in this charts, shown in []	Corresponding formal document symbols and titles
Doc., para1	Bilateral <b>doc</b> ument of "Low Carbon Development Partnership between the Japanese side and the Mongolian side", <b>para</b> graph1
JC1, p1	Joint Committee of the Joint Crediting Mechanism between Mongolia and Japan First meeting, Meeting report, page 1
GoJ Jul 2015	Government of Japan "Recent Development of the Joint Crediting Mechanism", July 2015
Rol ver.1, para1	Rules of Implementation for The Joint Crediting Mechanism (JCM) Version 1.0, paragraph 1 (ver.1 was adopted on 11 April 2013)
Glos ver.1, No. 1	Joint Crediting Mechanism <b>Glos</b> sary of Terms <b>Ver</b> sion <b>1</b> , <b>No. 1</b> (ver.1 was adopted on 23 May 2013)
PCP ver.3, para1	Joint Crediting Mechanism Project Cycle Procedure Version 3.0, paragraph 1 (ver.3 was adopted on 5 April 2015)
GL PM ver.1, para1	Joint Crediting Mechanism Guidelines for Developing Proposed Methodology Version 1.0, paragraph 1 (ver.1 was adopted on 23 May 2013)
GL PDD ver.1, para1	Joint Crediting Mechanism Guidelines for Developing Project Design Document and Monitoring Report Version 1.0, paragraph 1 (ver.1 was adopted on 23 May 2013)
GL TPE ver.3, para1	Joint Crediting Mechanism Guidelines for Designation as a Third-Party Entity Version 3.0, paragraph 1 (ver.3 was adopted on 5 April 2015)
GL VV ver.1, para1	Joint Crediting Mechanism Guidelines for Validation and Verification Version 1.0, paragraph 1 (ver.1 was adopted on 23 May 2013)
RoP ver.2, para1	Joint Crediting Mechanism Rules of Procedures for the Joint Committee Version 2.0, paragraph 1 (ver.2 was adopted on 5 April 2015)
Anx stands for Annex, Apx for Ap	pendix, Att for Attachment, and Ann for Annotation.

All reference documents are available on JCM website: <a href="https://www.jcm.go.jp/mn-jp">https://www.jcm.go.jp/mn-jp</a>

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This copy is made as a part of Joint Crediting Mechanism capacity building supported by the Ministry of the Environment, Japan and published by the Institute for Global Environmental Strategies (IGES) and the National Council for Sustainable Development, Mongolia.

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